


The General Manager, Crown Lands Division, pursuant to Delegation 30D.1.31 and on behalf of the Minister for Lands, adopted the Burwood Park (P500132) Plan of Management under the provisions of Section 114 of the Crown Lands Act 1989 on 23 April 2008. The Plan of Management authorises use of part of the reserve (the former bowling club) for the "additional purpose" of childcare centre and community hall, pursuant to Section 114(3) of the Crown Lands Act 1989.

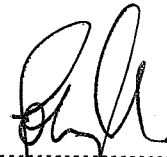


**Acting General Manager, Crown Lands Division
(Delegation 30D.1.31) NSW Department of Lands**



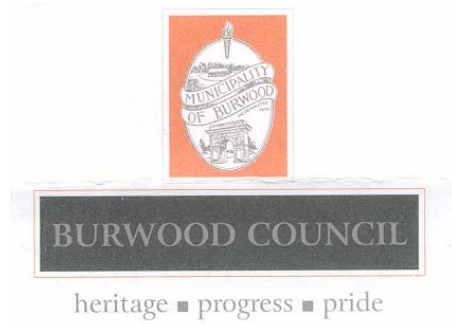
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Burwood Park

Burwood

Plan of Management

April 2008

Prepared by

Guy Sturt & Associates Pty Ltd

and

Burwood Council

FORWARD

A plan of management is a document that provides the framework for managing a land resource. It explains “why, how and by whom” the subject area should be managed.

On 6 September 2005 Burwood Council, as trust manager of Burwood Park (P500132, proclaimed as a public park on July 1885) resolved to exhibit a draft plan of management (DPOM) for the park.

The DPOM was prepared by Guy Sturt & Associates and the cost of preparing the DPOM was \$25,620 (ex GST). Various Council staff contributions are estimated to be in the order of 150 hours cumulatively over 2005.

The main reasons for preparing the draft plan for the reserve is to deal with issues affecting Burwood Park and in particular the adaptive reuse of the former bowling club, and to ensure the plan complies with provisions in the Crown Lands Act 1989. This draft plan is a complete revision of the previous plan of management prepared for the park in 2002.

The draft Plan of Management describes acceptable development in the park, including alterations to structures and their use. After the Council resolved to exhibit the draft plan of management it was placed on exhibition for public comment. After further consideration of public comment and any other changes, it is then endorsed by Council and forwarded to the Minister for Lands for adoption. Once adopted by the Minister, council as trust manager of the reserve should only undertake uses, activities, or developments consistent with the plan of management.

EXECUTIVE SUMMARY

This Plan of Management aims to ensure Burwood Park retains its environmental, scenic, cultural and social values and key issues relating to the management of the park are addressed. The key strategies and recommendations are listed below.

Summary of Key Recommendations/Actions

Issue	Key Recommendations/Actions	Time frame
Former Bowling Club Building	Reuse former BBC building as child care centre, community hall and possibly café.	Immediate
Landscaping	Implement Landscape Masterplan.	Short to medium
Recreation	Investigate feasibility of food & beverage facilities in other area of park, e.g. near play facilities. Reconsider need for tennis courts in park.	Short to medium
Safety/Security	Monitor effectiveness of upgraded lighting & consider additional CCTV cameras.	Short to medium
Social	Provide youth facility possibly in conjunction with skate ramp.	Short to medium
Accessibility	Continued upgrade of access & parking for disabled.	Short to medium

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1.0 INTRODUCTION

1.1 Background

Burwood Park is the most significant active and passive recreational open space in the Burwood Local Government Area. It is significant not only because of its large area, prime location and historic importance but also due to its scenic landscape quality and as a point of social interaction on a local and regional basis.

Burwood Council as trust manager first resolved to prepare a draft Plan of Management for Burwood Park in 2002. That document has been the subject of general revisions in June 2005 to address a range of issues, in particular the inclusion of the former Burwood Bowling Club lands as part of the plan.

Burwood Park was first established in 1882, when land known as Edrop's Paddock was resumed by the Crown. Originally laid out as a rest reserve rather than a playing area, the site was proclaimed a public park on 28th July 1885.

As Burwood Park is a reserve within the meaning of Part 5 of the Crown Lands Act 1989 this Plan of Management and Masterplan are prepared in accordance with s. 112 of the Crown Lands Act 1989. The reserve must be managed in accordance with the objects of the Crown Lands Act 1989(s.10) and the Principles of Crown land management (s.11). The Minister administering the Crown Lands Act 1989 has given consent for the preparation of a draft plan of management and consent for the draft plan going on public exhibition. The Crown Lands Act 1989 requires the draft plan of management to be placed on public display for not less than 28 days to allow for public submissions to be made.

In determining long term planning and management strategies for the park the draft plan of management recognises and responds to the outcomes of the Suter and Associates Burwood Recreation and Open Space Assessment prepared in 2004.

1.2 Land to which this Plan of Management applies

This Plan of Management applies to Burwood Park in Burwood. **Figure 1.1** shows the study area in relation to the surrounding locality. The former bowling club and northern green, as indicated on **figure 1.2**, form part of this Plan of Management.

1.3 Objectives of the Plan of Management

The objectives of this Plan of Management are to:

- meet legislative requirements for the preparation of Plans of Management under the Crown Lands Act 1989.
- provide a strategic platform for long term management of the development of the park;
- reflect community values and expectations for future use of the park;
- develop detailed management actions to resolve issues, consistent with community values and expectations;
- confirm a Landscape Masterplan that illustrates the actions required to implement proposed changes and improvements to the park. The Masterplan will:

- redefine and re-establish the important park features while scaling down or eliminating elements of the park which are no longer feasible or desirable from a park management or community perspective;
- review the layout and position of monuments and memorials, so they are sympathetic to the park structure and layout;
- improve and rediscover the focus of the park.

1.4 Why prepare a Plan of Management for Burwood Park?

The 2002 Plan of Management was prepared because Burwood Council:

- wished to provide a planning and management direction for the site compatible with the principles of Crown land management.
- require a framework to guide day-to-day and long-term decision-making regarding the use and management of park/reserve.
- wish to accommodate and integrate the needs of Council (as trust manager), residents (as neighbours and park/reserve users), and current and future users of the park/reserve.
- identified a need for a Plan of Management through preparation of the Burwood Council Recreation Study

The 2005 review of the 2002 plan was undertaken to:

- incorporate the outcomes and recommendations of the 2004 Open Space Assessment undertaken by Suter and Associates.
- Incorporate the former Burwood Bowling Club site into the plan of management

1.5 Process of preparing this Plan of Management

Section 112 of Crown Lands Act 1989 controls the preparation of draft plans of management and gives the Minister the power to authorise the reserve to be used for additional purposes.

The process of preparing the 2002 Plan of Management, included consultation with Council staff, interest groups, residents and users, a review of existing conditions, literature research and collation of existing information. A full description of the study process is included in **Appendix 8.1**. The 2005 review process included the public exhibition of the revised Draft Plan to meet the requirements of the Crown Lands Act 1989.

1.5.1 Information review

Information gathered included a review of Council files, and literature reviews and reports on Aboriginal Heritage, European Heritage and Flora & Fauna reports. These reports are included in **Appendices 8.3, 8.4 and 8.5**.

1.5.2 Site analysis

Analysis of existing site conditions included a site analysis, investigation of existing circulation; refer **section 3**, and preparation of a facilities review & report (**appendix 8.7**).

1.5.3 Community Consultation

Burwood Park has been the subject of a large number of consultation events over the years. A detailed outline of events carried out, and reports previously prepared for or referring to Burwood Park, by Council and Consultants engaged by Council is included as **Appendix 8.2**.

1.5.4 Design review & sketch concepts

For the 2002 plan three concept options for sketch plans were prepared. The preferred option, a combination of elements from these plans formed the basis for the Landscape Masterplan for Burwood Park. The 2005 plan incorporates an updated Masterplan integrating the former Burwood Bowling Club and a sketch plan showing what is proposed for the building and curtilage.

1.5.5 Preparation of Draft Plan of Management and Masterplan

A draft Plan of Management and Landscape Masterplan (**figure 5.1**) including Action Tables, consistent with Council's framework and the basis for Plans of Management which formed part of the Burwood Recreation Study (2001) were prepared in 2002.

The preliminary draft plans were issued to the Steering Committee for comments, which were incorporated in the draft plans for public exhibition. The 2005 revisions have been reviewed by Council's officers and referred to the Minister for Lands for consent for public exhibition.

1.5.6 Public exhibition

Following resolution by Council in September 2005, the 2005 Draft Plan of Management and Draft Masterplan were placed on public exhibition for 28 days in accordance with the Crown Lands Act 1989. Stakeholders and the community were advised of the exhibition of the plan through newspaper advertising and Council's website.

1.5.7 Prepare Final Plan of Management and Masterplan

Written submissions received from the public exhibition phase have been considered, and the Draft Plan of Management and Draft Masterplan amended with any changes deemed necessary, including comment from the Department of Lands. The Final Plan of Management and Masterplan is produced for presentation to Council for adoption.

1.5.8 Endorsement by Council & Review

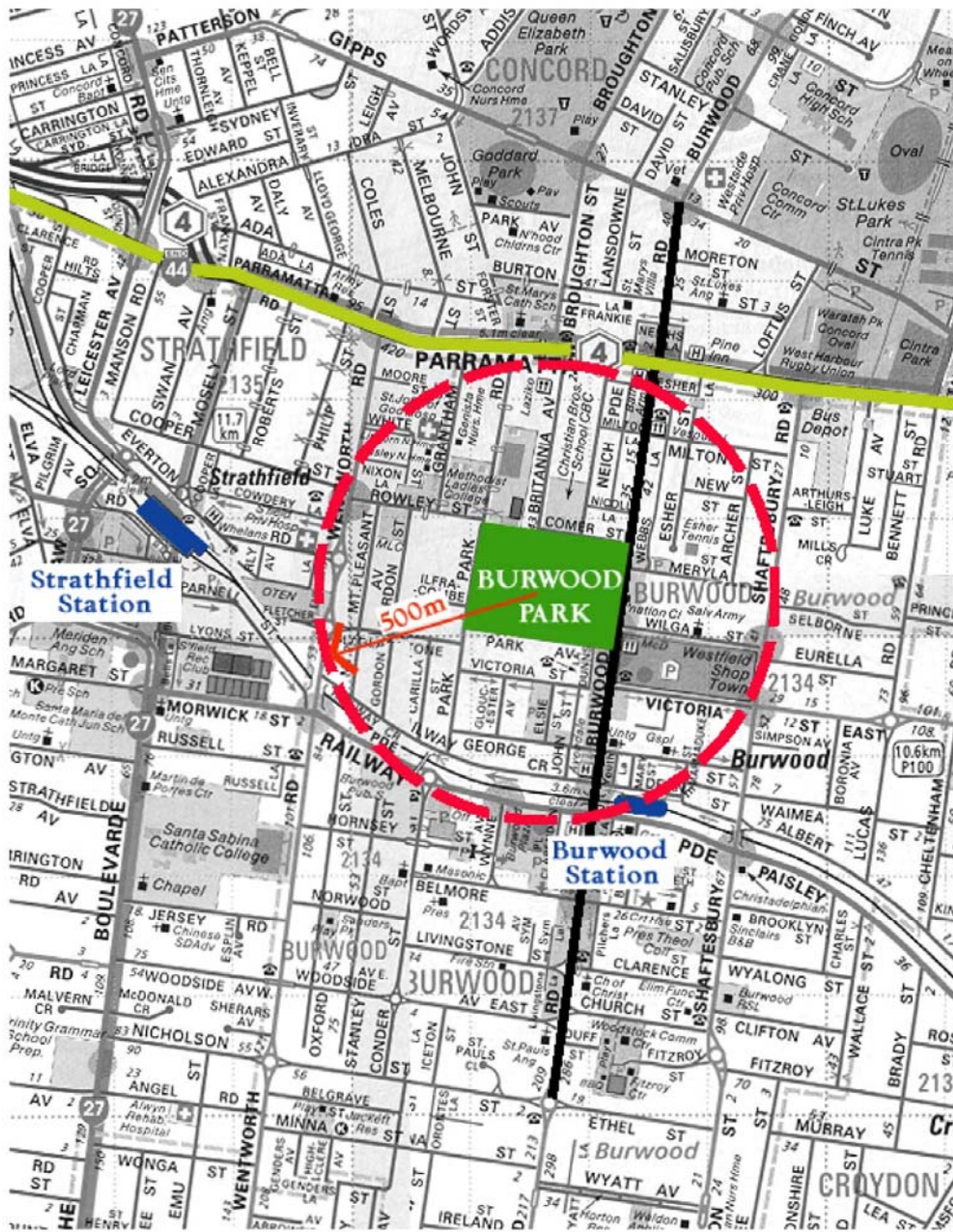
Once endorsed by Council and adopted by the Minister for Lands, the Plan of Management will be subject to ongoing implementation.

The Plan of Management will be reviewed on an ongoing basis to allow for updating and minor changes to be incorporated. A major review of the Plan should be undertaken in five years time to ensure that the Plan reflects the current values and needs of the local community, and that completed actions are recognised.

1.5.9 Issue to Minister

As noted previously, as Burwood Park is a Crown reserve, the Plan of Management and Masterplan was also forwarded to the Minister for Lands for comment. Following endorsement by Council the Plan will be forwarded to the Minister for Lands for adoption under Section 114 of the Crown Lands Act 1989.

Figure 1.1 Location Map



Source: Sydney Street Directory



Figure 1.2 Area of this Plan of Management



2.0 PLANNING CONTEXT

Burwood Park, as described in the Burwood Council Recreation Study (HM Leisure, 2001), is reserved Crown land under management of Council. The reserve trust has responsibility for care, control and management of Burwood Park in accordance with Section 92 of the Crown Lands Act 1989 and it is council's responsibility to manage the affairs of the trust (Section 95).

2.1 State Government Legislation

2.1.1 Crown Lands Act 1989 (Primary Act)

The Crown Lands Act 1989 governs the planning, management and use of reserves, including reservation or dedication for a public purpose and leasing and licensing. The Department of Lands is responsible for management of the Crown reserve system throughout NSW.

As noted previously Burwood Park is a Crown reserve. The Burwood Park (P500132) Reserve Trust has the responsibility for care, control and management of Burwood Park in accordance with the Crown Lands Act 1989. Burwood Council is responsible for managing the affairs of the trust.

The Department of Lands management philosophy directly relates to the Principles of Crown land management which are listed in Section 11 of the Crown Lands Act 1989. These principles affect all aspects of the department's activities and specifically reservation and dedication of land and the preparing of plans of management.

The principles of Crown land management are:

- that environmental protection principles be observed in relation to the management and administration of Crown land.
- that the natural resources of Crown land (including water, soil, flora, fauna and scenic quality) be conserved wherever possible.
- that public use and enjoyment of appropriate Crown land be encouraged.
- that where appropriate, multiple use of Crown land be encouraged.
- that where appropriate, Crown land should be used and managed in such a way that both the land and its resources are sustained in perpetuity.
- that Crown land be occupied, used, sold, leased, licensed or otherwise dealt with in the best interests of the State consistent with the above principles.

Additional obligations under the Crown Lands Act 1989 relating to plans of management are:

- that the Minister administering the Crown Lands Act 1989 gives consent under s.112 for the trust to prepare a plan of management and consent for a draft plan going on public exhibition;
- that the plan of management observe appropriate reserve policy applicable to the site along with relevant land management case law; and
- that the draft plan of management shall be placed on public display for not less than 28 days to allow for submissions to be made on the Plan of Management.
- the reserve trust and Council as reserve trust manager is required to manage the reserve in accordance with the public purpose for which it was dedicated. Uses

and activities on land reserved for a public purpose are defined by the public purpose of the reservation.

- the Minister for Lands must give consent to leases and licences for activities in the reserve. However, a trust manager may grant a temporary licence (Section 108 of the Crown Lands Act 1989) for prescribed purposes in accordance with the Crown Lands Regulation 2000, for a maximum period of one year.

2.1.2 Food & Beverage Outlets on Crown Reserves - Policy Position (Version 3 – 20/12/2004)

This policy prepared by the Department of Lands outlines considerations related to kiosk and restaurant use on Crown reserves. This policy is relevant to proposed adaptive re-use of the former bowling club building and Councils general objectives for open space as outlined in its draft Open Space LEP (refer also section 2.1.4).

The policy notes that the gazettal of land as a Crown reserve for a specific public purpose does not necessarily allow it to be used for all the possible uses that the purpose implies. Land uses within the reserve must also comply with:

- uses that are permissible under the relevant environment planning instruments (EPI's) made under the Environmental Planning and Assessment Act, 1979; and
- identification of the uses indicated for the reserve in a plan of management under the Crown Lands Act 1989.

In some cases restaurants may be acceptable uses addressing most public purposes but are not always identified as permissible uses in open space zones under local environment plans (LEP's).

In regard to the erection of a café or kiosk in Burwood Park the following extracts from the Food and Beverage Policy are considered relevant:

Policy Position

The establishment of food and beverage outlets would generally not be appropriate for reserves with the nominated public purpose of "environmental protection"; "rural services"; "travelling stock"; and "water".

Food and beverage outlets are generally considered to be acceptable uses on the reserves for public purposes. However, the facilities need to cater to the public generally rather than an exclusive group.

Leases and Licences

Any lease or licence for food and beverage outlets that comply with the public purpose of the reserve must sufficiently protect the public in their right to use the land for the public purpose of the reserve. Food and beverage outlets may not be established for special interest groups or used for functions. Expressions of interest should be called for the leasing or licensing of new food and beverage outlets on Crown reserves.

Signage

Facility signage on reserves should be kept to a minimum.

Plans of Management

Any proposal for the establishment of a food and beverage outlet on a public purpose reserve should be contained in a plan of management made under the Crown Lands Act,

1989, to ensure that it is evaluated by the community and stakeholders and its scope defined by the plan.

2.1.3 Leases and licences (statutory requirements)

The reserve trust may lease or licence uses in the reserve in accordance with the Crown Lands Act 1989. Under s.106 of the Act proceeds from leases and licences must be applied to the general purposes of the reserve trust. The reserve trust manager must keep a separate account in this regard.

The land occupied by the former Burwood Bowling Club had been leased from Council since 1948. The lease expired on 30th June 2002 and Council resumed control of the land on 27th October 2003. This area was not included in the 2002 Plan of Management as at that time it was not known that the lease would be surrendered. It has been included in this plan to determine appropriate uses for the building and an appropriate curtilage to meet community needs.

Since the closure of the club the southern green has been resumed back into the park (eg fencing and bowling green removed) to extend passive recreational space.

Uses that have been identified by Council for the adaptive re-use of the former bowling club building include a child care centre and community hall, and/or Café/kiosk or restaurant type facility to complement open space and civic use of the park. The child care centre and community hall would address a current identified need in Burwood whilst the café or similar facility would be complementary to the civic and passive recreational role of the park (and the potential child care centre). Proposed management of leases / licences is reviewed in section 6.2.1.

Hire of Park and Facilities

Council's park hire policy outlines conditions and requirements for those wishing to use the Park. The hire is organised through written application on the Park Hire Application Form available from Council.

2.1.4 Environmental Planning and Assessment Act, 1979

The Environmental Planning and Assessment Act, 1979 forms the basis of statutory planning in New South Wales, including the preparation of Local Environmental Plans (LEP's) which regulate land use and development.

Burwood Council, as the consent authority under the Burwood Planning Scheme Ordinance and the Environmental Planning and Assessment Act, 1979 controls development and land uses on parks and reserves in Burwood.

Burwood Planning Scheme Ordinance and Zoning

Burwood Park is zoned 6(a) Open Space - (Recreation Existing) under the Burwood Planning Scheme Ordinance 1979 (BPSO).

The Recreation Existing Zone applies to public land used for recreational purposes. Land in this zone may be used for community facilities but in the case of Burwood Park all uses must also be acceptable under the public purpose of the Crown dedication.

Activities permitted in the park that do not require development consent are listed in Schedule 10 – Exempt Development of the BPSO.

Draft Burwood Open Space LEP

The draft Open Space Local Environmental Plan is not yet gazetted and may not be gazetted, however it exists as a draft instrument and therefore should be acknowledged in this plan of management.

The aims and objectives of the draft Open Space LEP are:

- a) to provide for additional land uses for all land zoned Open Space 6 (a) – Recreation Existing within the Burwood area with Council consent; and
- b) to provide opportunities for additional development to all land Zoned Open Space 6 (a) – Recreation Existing, where appropriate and sympathetic to the primary recreational and leisure function of the land.

The draft Open Space LEP identifies a revised list of uses applicable to the Open Space 6(a) zone to include: child care centre, community markets, club, festival, place of assembly, and refreshment room.

In relation to the additional uses of land zoned Open Space 6 (a), Recreation Existing, the following clauses are noted:

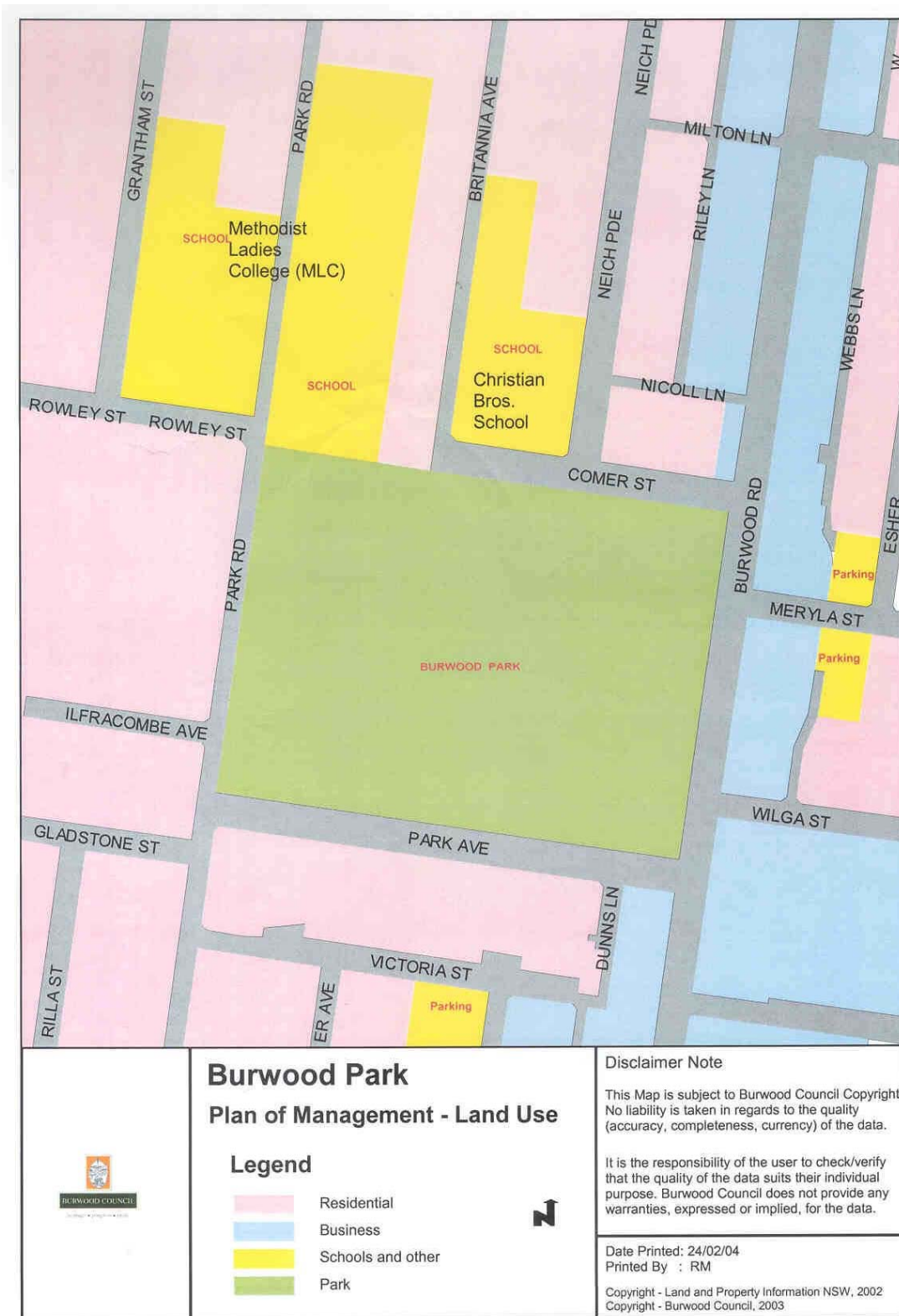
- (2) In determining an application for consent to carry out development for the purpose of child care centre, community markets, club, festival, place of assembly, or refreshment room on land zoned Open Space 6 (a) Recreation Existing, that Council must ensure that:
 - i. The use:
 - a) Enhances the public use of the reserve;
 - b) Preserves the integrity of the reserve in terms of its public purpose and environmental qualities;
 - c) Substantially preserves the public's right to access
 - ii. Any events or uses proposed on the land do not result in the loss of significant plants or trees to facilitate the development;
 - iii. Regard has been given to minimizing environmental impacts from the use; and
 - iv. The event or use is designed in such a way that it integrates with the character of the land in which it is situated.

Management implications for Burwood Park arising from this planning framework are outlined in section 6.2.

Surrounding land

The land surrounding Burwood Park to the east & south is part of the Burwood Town Centre zone and is a mix of business and residential uses. To the north and west the land is predominantly residential and school uses (refer **Figure 2.1**).

Figure 2.1 Land Use Plan



2.2 Council's Land Management Policies and Plans

2.2.1 Program for preparation of Plans of Management

Plans of Management for parks and reserves in Burwood are guided by various plans, strategies and policies prepared by Council.

Council has set out a rolling five-year program for the preparation of Plans of Management for its parks and reserves as best practice. The preparation of Plans of Management under the Crown Lands Act 1989 are not mandatory. The main types of Plans of Management that may be prepared by Council are significant area plans that cover one area of open space and "generic" plans that cover a number of similar types of open space.

Given the local and heritage significance of Burwood Park (refer Section 3.2) and as a high quality recreational space, it has been designated by Council as requiring a significant area Plan of Management.

Burwood Park has been identified by the *Burwood Council Recreation Study* (2001) as a priority for preparation of a Plan of Management in order to resolve a number of land use issues and to identify planned works for the park to be included in Council's rolling Capital Improvements Program.

2.3 Regional Significance

Burwood Park was proclaimed a public park in 1885 in recognition of its regional status and should be "managed for the benefit of the people of NSW" (S.10 of Crown Lands Act 1989).

2.4 Local context

2.4.1 Open space system in Burwood

Burwood LGA has relatively few open space areas (refer **figure 2.4**, Open Space in Burwood), and the formation of new areas is limited by land availability. This lack of land puts an increasing amount of pressure on the existing parks, including Burwood Park.

As well as facilities and open space within the Burwood LGA, the surrounding suburbs provide a wide range of facilities. Major tennis and netball venues, golf, regional-level indoor aquatic facilities, bowls and district/regional field sports are adequately provided for according to the Burwood Recreation Study (2001).

2.4.2 Recreation needs in Burwood

Theory & Practice's 1999 report "Identifying Recreation Needs, Examining Community Perceptions" identified the wide range of people who use Burwood Park, including, local residents, families, parent and young children, employees of local businesses, shoppers, youth, senior citizens, school groups and sporting clubs. These groups and individuals participate in a wide range of both active and passive recreational activities.

Table 2.1 Recreation needs

Group	Recreation needs identified
Families and children	Improved parks and playgrounds
People with a disability	Improved access, to playgrounds and parks
Aged people	Structured recreation opportunities
Non- English speaking groups	Open areas, activities for specific cultural groups
Women	Structured activities, particularly for young women
Young people	More structured activities, greater involvement in activities

Source: Theory & Practice (1999)

Within the Burwood LGA, the Burwood Recreation Study (2001) identified “*first, a need to enhance, modernise and upgrade existing [recreation] opportunities and second, a need to add several new opportunities. Key amongst the new provision needs are arts and cultural venues, a modern indoor heated pool, skate facilities, multi-purpose program and meeting spaces, modern library and library extension facilities, linear paths and linkages, indoor sports facilities and sports grounds.*”

Council has also identified that there has been a decrease in demand for tennis court usage in general including the facilities in the park and higher needs and pressures for youth facilities within the Burwood Local Government Area. The park presents an opportunity for fulfilling this need and this is in accord with the Theory & Practice report quoted above.

2.3.3 Burwood Open Space Assessment 2004 (Suter)

The study was compiled in 2004 to synthesise survey and information gathering over the previous four years and provide a strategic direction for future provision, development and community requirements for open space.

The study identified given projected population growth in Burwood there will be:

- Increased demand for public sporting facilities
- Additional need for large open spaces which cater for more passive recreation activities such as walking, picnics and family activity.

Broad Strategy

The overall approach to providing and developing open space was recommended as follows:

1. Focus on establishing quality significant parks and sports grounds, i.e.:

- Burwood Park
- Cheltenham Road Site
- Henley Park and Grant Park

2. Focus on improving the appeal and usability of existing smaller parks.

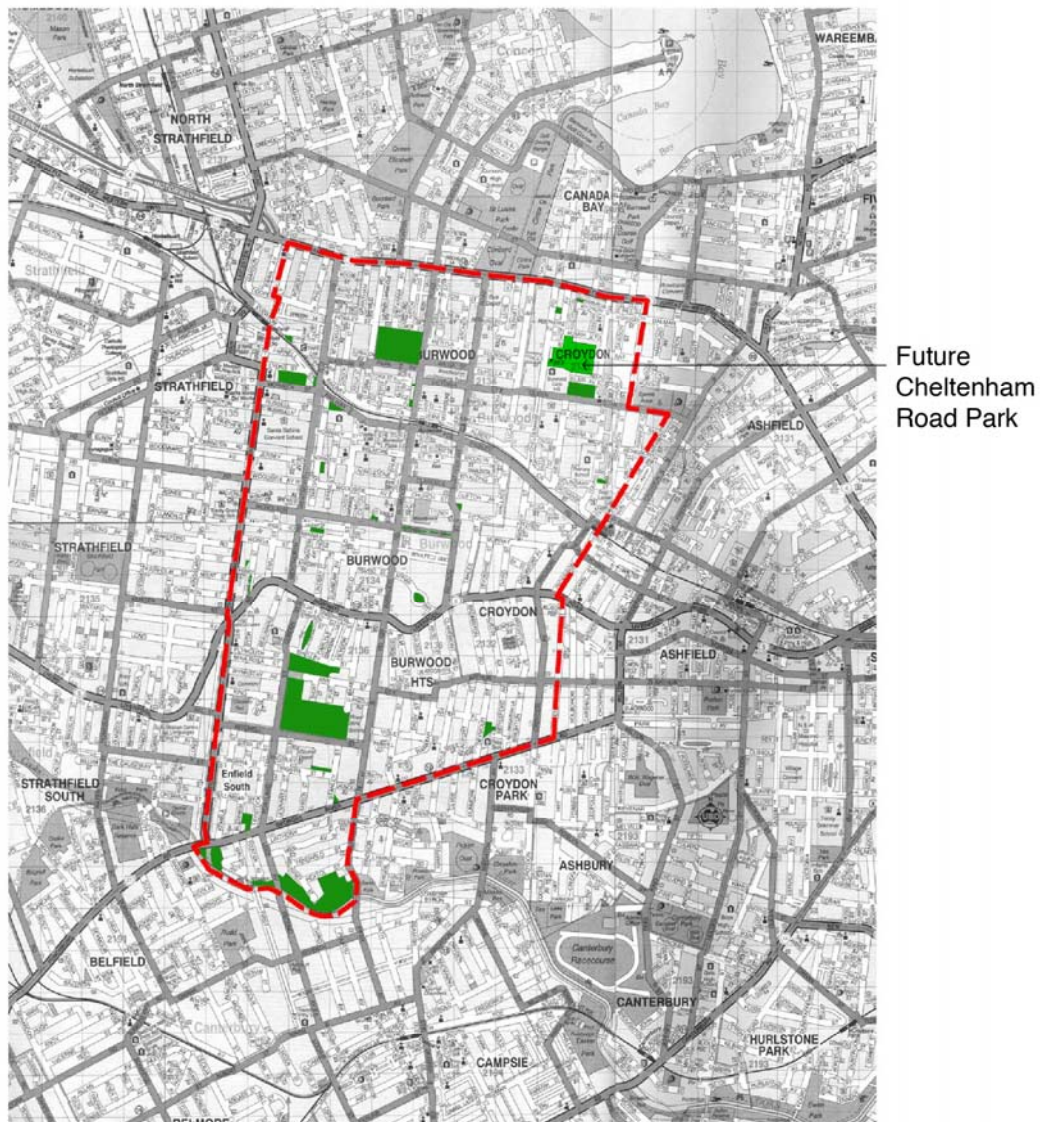
Additional small parks are not essential and instead the emphasis should be on improving the quality and value of the existing small parks.

3. Improve quality

Place an emphasis on strengthening the uniqueness and quality of open space across the Burwood Council area.

This approach will contribute to achieving quality open space that will support recreation and sport demands and participation in the Burwood local government area.

Figure 2.4 Open space in Burwood LGA



Source: UBD Sydney Street Directory



Population Characteristics

Main implications for open space of population trends in the area are:

- There will be a need for open spaces that cater for children as well as adults, i.e. sporting facilities and playgrounds as well as walking paths and places to exercise.
- Open space will need to support older people, including accessible spaces and facilities.
- Consideration should be given to the needs of various cultural groups, including opportunities for activities and any barriers such as language.
- Park design and facilities should reflect the cultural diversity of the area.
- There will be a need for affordable recreation and sport opportunities, hence the value of open space.
- The relatively large proportion of apartments and flats will increase the need for and value of open space, particularly around the Town Centre.

The report makes specific comment and recommendation relating to Burwood Park. These are summarised following:

Recreational Use

The Burwood Council Recreation Study, completed in January 2001, outlines community needs and issues regarding open space and community facilities and services.

The Recreation Study included a survey and consultations with the community and provides a good basis for assessing demand and community priorities.

Survey responses related to Burwood Park included:

- Improve quality of lawn areas and plantings (26%)
- Improve quality of paths (26%)
- Improve safety for users (23%)
- Get rid of water birds (20%)
- Replace pond with cleaner running water streams (40%)
- Upgrade toilets (47%)
- Provide toilets for people with a disability (23%)
- Improve lighting (36%)
- Improve signposting (11%)
- Work with bowls club to make facilities more available (21%)
- The recreation value and use of the Park is high, with 37% of survey respondents in the Recreation Study (2001) indicating that they use the park.

The survey identified that Community Priorities for Council action for open space and recreation were:

- Burwood Park (82%)
- Bike and walking paths (76%)
- Henley and Grant Parks (67%)

Directions for Burwood Park

The assessment provides the following recommendations relating to Burwood Park:

Burwood Park is a significant recreation park that services residents from a wide catchment and workers in the town centre. It is in a prime location and attracts large numbers of users participating in a range of activities such as walking, exercise, play, picnics, cricket or ball games, tennis, a game of chess or relaxation.

The greatest issue for Burwood Park is its declining quality due to the high levels of use and ageing infrastructure. The high community value of Burwood Park and the potential increase in use by future residents reinforces the need to upgrade and maintain this park to a high quality. A quality park is more appealing, accessible, safer and less likely to experience vandalism and other inappropriate uses. A quality park will also be an attraction to people living in and using the town centre.

The specific suggestions for Burwood Park are outlined below. These suggestions aim to reinforce and build on the directions in the recent Burwood Park Plan of Management.

- Overall improve the quality of the park and consider additional unique features such as exercise, social and activity areas, e.g. a bocce area for casual use.
- Do not over develop the park and consider ways to 'open up' landscaping to be safer and more appealing for activity. This should involve removing undergrowth in areas where there is an impact on the flow and safety of the Park.
- Upgrade the playground and create a unique quality play area. This could include shade, new and unique equipment, equipment for older children, softfall matting, disability access, art works and fencing around the playground. Over time, consideration could be given to replacing the existing playground with new equipment that includes a unique design and features. The existing playground could be repainted and used in other parks.
- Enhance picnic and seating areas. This could include considering a café and a defined outdoor eating area in the park with links to the playground to create an appealing family and activity space.
- Consider the future of the tennis courts in relation to their location and quality. There are several options for that may be considered:
 - Relocate the tennis courts within the park and create a large picnic space possibly with a café where the existing courts are located. A relatively unused area along Comer Street just north of the pond could be ideal for the tennis courts.
 - Relocate the tennis courts outside of the park, e.g. to the proposed Grant/Henley Park Leisure Precinct.
 - Retain the tennis courts and re-landscape around the courts to create a stronger link with the rest of the Park. A café and eating area near the tennis courts could still be possible, but the space for this will be tighter and the Park could begin to look a little over developed. (Council may consider licensing an external operator to manage the public hiring and related maintenance of the courts)
- Upgrade the amenity building and consider its security and cleanliness.
- Create a further open activity area where the former bowling club green is located, e.g. an area designed for bocce and an exercise area with equipment for adults. Design this area to be visible and integrated with the rest of the Park, with some seating, shelter and activity 'equipment'.

- Upgrade and re-landscape the pond area with the aim to create an appealing, safe and relaxing area. The current depth and murkiness of the water are key safety issues and the dense landscaping around the pond creates an unsafe and unappealing setting. The area could be enhanced with a cleaner and possibly smaller pond that includes running water, a good sized paved area around the pond, seating, sculptures, tall trees for shade and other landscaping to create an attractive space.
- Retain the oval primarily for cricket, casual sporting use and events. Consider some additional tree plantings and seating around the edge of the oval for spectators and participants but maintain views into and out of the park. Do not allow sport to dominate the oval.

3.0 LEGAL DESCRIPTION

Property and title information applying to Burwood Park is outlined below in **Table 3.1**.

Table 3.1

Title information	Lot 1 DP 54247 Vol. 695 Fol. 20
Reserve	Public Park 500132 proclaimed a public park under the Public Parks Act 28 July 1885
Ownership	State of New South Wales as a reserve administered by Department of Lands under Crown Lands Act 1989
Management	The Burwood Park (P500132) Reserve Trust appointed 19 Jan 2001 under the Crown Lands Act 1989 and charged with care control and management
Manager	Burwood Council manages the affairs of the trust
Location	Parish of Concord, County of Cumberland LGA of Burwood Bounded by Burwood Road, Park Street, Comer Street and Park Avenue, Burwood
Total area	54890.00m ² (5.48Ha)
Zoning	6(a) Open Space (Existing Recreation)

3.1.1 Ownership

Burwood Park is a Crown reserve with care control and management being the responsibility of the reserve trust. The affairs of the trust are managed by Burwood Council.

3.1.2 Public Purpose

The purpose for which the reserve, Burwood Park was set aside is "public park". The plan of management must ensure that the purpose of the reserve is identified and used as a basis for planning and management. Uses and activities in the park must be ancillary and supportive of the purpose and should guarantee the public ordinarily has access as of right. Recent amendments to the Crown Lands Act 1989 allow the Minister to consider an "additional purpose" and in this regard the Minister has granted consent to the additional purpose of child care centre (including a commercially based operation or a subsidised or a not-for-profit operation) and community hall. Council will call for tenders or proposals in regard to a commercial lease for a child care centre.

3.2 Historical & Cultural Values of Burwood Park

3.2.1 Site History

The land on which Burwood Park is located has passed through a number of stages in its history as outlined below. Development of the area since the late 1800's, including substantial regrading of the park, would most likely have obscured any remaining archaeological remnants.

However, the Heritage Study of 1989 states that it is “expected that the most probable locations for extant archaeological evidence are open spaces which have not been excessively modified. In the case of Burwood these areas are nearly exclusively parks.”

3.2.2 Pre-European Environment

Council's heritage study of 1989 and a review of available published information did not identify any sites representative of pre European occupation within Burwood Park; however other studies have described pre-European settlement in the area. The Aboriginal Heritage Review is included in **Appendix 8.3**.

Local Clans

The Darug (Eora) people originally lived in the area, occupying the region between Port Jackson and the Georges River. However, a smallpox epidemic ravaged the aboriginal population within the first few years of European settlement and there was severe depopulation before direct European contact.

As a result, there are very few records of the lifestyles of the various clans of the Darug language people (Benson et al, 1999), and there is no direct evidence remaining which links the area with aboriginal settlement.

However, the Wangal clan (within the Darug language “tribal” grouping) was described as living in the Concord area, as documented by the 1828 census and contemporary ethnographic accounts (Kohen 1993 p.20). By association and proximity, this clan would most likely to have occupied the Burwood region.

National Parks & Wildlife Service Register of Aboriginal Sites

The NPWS Aboriginal Heritage Management System (AHIMS) shows that no Aboriginal objects and Aboriginal places are recorded in or near” Burwood Park.

European Heritage

A more detailed history of the Park is contained in the Heritage Review (**Appendix 8.4**), which preceded this Plan of Management. While not a complete study of the heritage of Burwood Park, the study undertook a review of available and published information, including Council records.

Previous reports have identified Burwood Park as an item of heritage value. Burwood Councils heritage study of 1989 identifies Burwood Park as an item of heritage value in the Burwood Local Government area (LGA). The central rotunda is included on Councils heritage register. In addition, the park was listed by the National Trust in 1989 as a “place of heritage significance”. This listing resulted from a state wide program aimed at assessing the heritage significance of developed urban parks (National Trust, 1989).

Early Land Grants

The area which Burwood Park now occupies was first settled in 1803, when the land was taken up by Thomas Rowley (Burwood MC 1989). Rowley named the farm Burwood after Burwood in his native Cornwall (Dunlop 1974), the suburb and its park later taking on the same name. By 1824 the land surrounding Burwood Villa, as described by Joseph Lycett (Benson & Howell 1990, p52) was cleared of its original vegetation.

Development of the Park

Burwood Park was first established in 1882, when land known as Edrop's Paddock was resumed by the Crown. Originally laid out as a rest reserve rather than a playing area, the site was proclaimed a public park on 28th July 1885 (Theory & Practice 1999).

The park has developed and changed over time, responding to the needs of the community. The active recreation areas, including bowling, tennis courts and the oval were latter introductions and not part of the original design.

1880 – 1900

The park was laid out to a design based on the Union Jack (Burwood MC 1989, p105), with the original main entrance to the park located directly opposite Burwood Villa in Park Road (Mahoney & Mountstephens 1995). By 1893 the Union Jack design had been added to with paths formed entirely around the Park

1900 – 1950

As part of the celebrations of the coronation of Edward VII, the rotunda (bandstand) was built in 1902. The bowling club was established in 1904, and the tennis courts in 1921 with the most prominent feature of the park, the Memorial Arch being opened on Anzac Day 1923, to commemorate those that died in WWI.

Much of the active recreation facilities and the palm planting which signify and identify the park from Burwood Road, occurred during this time. Extensive regrading and levelling also occurred, along with the removal of some of the original figs and pines (Mahoney & Mountstephens 1995).

1950 - present

The period after the 1970's saw changes occurred which significantly altered the parks historical appearance from that established during the initial growth of the 1920's.

3.3 Physical description

3.3.1 Site context

Burwood Park is located within the inner western suburb of Burwood within the local government area of Burwood. Burwood is characterised by the diversity of its population, land use and built form. The park is bounded by Comer Street and the MLC school to the north, Burwood Road to the east, Park Avenue to the south, and Park Road to the west. Nearby, Parramatta Road to the north forms the boundary between Burwood and Canada Bay local government areas.

The park is surrounded primarily by single dwellings on the western side and medium density residential to the northern and southern sides. Commercial development is situated to the east including offices, restaurants and the large scale Westfield retail centre opposite the corner of Burwood Road & Park Avenue.

3.3.2 Parkland in Burwood

Much of the parkland in close proximity to Burwood Park is situated outside the LGA, in the Canada Bay area. Burwood LGA has relatively few areas of open space with Burwood Park one of the few formal recreation areas established in the area.

Figure 2.4 shows the location of open spaces in Burwood in relation to Burwood Park.

3.3.3 Geology and soils

The underlying geology is of Wiannamatta Shale, which produces the characteristic undulating country with clay soils of the inner west area.

3.3.4 Landform and drainage

The natural landform of the site remains basically intact. The park is situated on a gentle slope with the high point basically running along Park Road. The land gently slopes to the east with drainage falling northeast to the existing pond and Burwood Road. Slopes are generally gentle and average a 1:20 gradient with steeper areas associated with grading works to level the oval, former bowling club and along Burwood Road. Refer to **Figure 3.1 Site Analysis**.

Drainage is largely by overland flow to the road drainage system, with pits located along the edges of the footpaths. Given the large areas of lawn in the park and the minimal catchment, drainage is not an issue. The existing pond captures a small area of the overland flow. Council has no immediate plans for drainage works.

3.3.5 Access, circulation and parking

The park is close to the major traffic and public transport bus routes on Burwood Road, with Parramatta Road 400 metres to the north. Burwood Railway Station is less than 350 metres south of the park. Parking is available in the streets surrounding the park and in the adjacent Westfield Shopping Centre. **Figure 3.2** describes circulation routes through and around Burwood Park.

The raised kerb edge to paths through the park whilst Victorian in character do limit accessibility of adjoining grassed areas to some users. Kerbs also direct stormwater runoff to underground drainage rather than by runoff to grassed areas for infiltration.

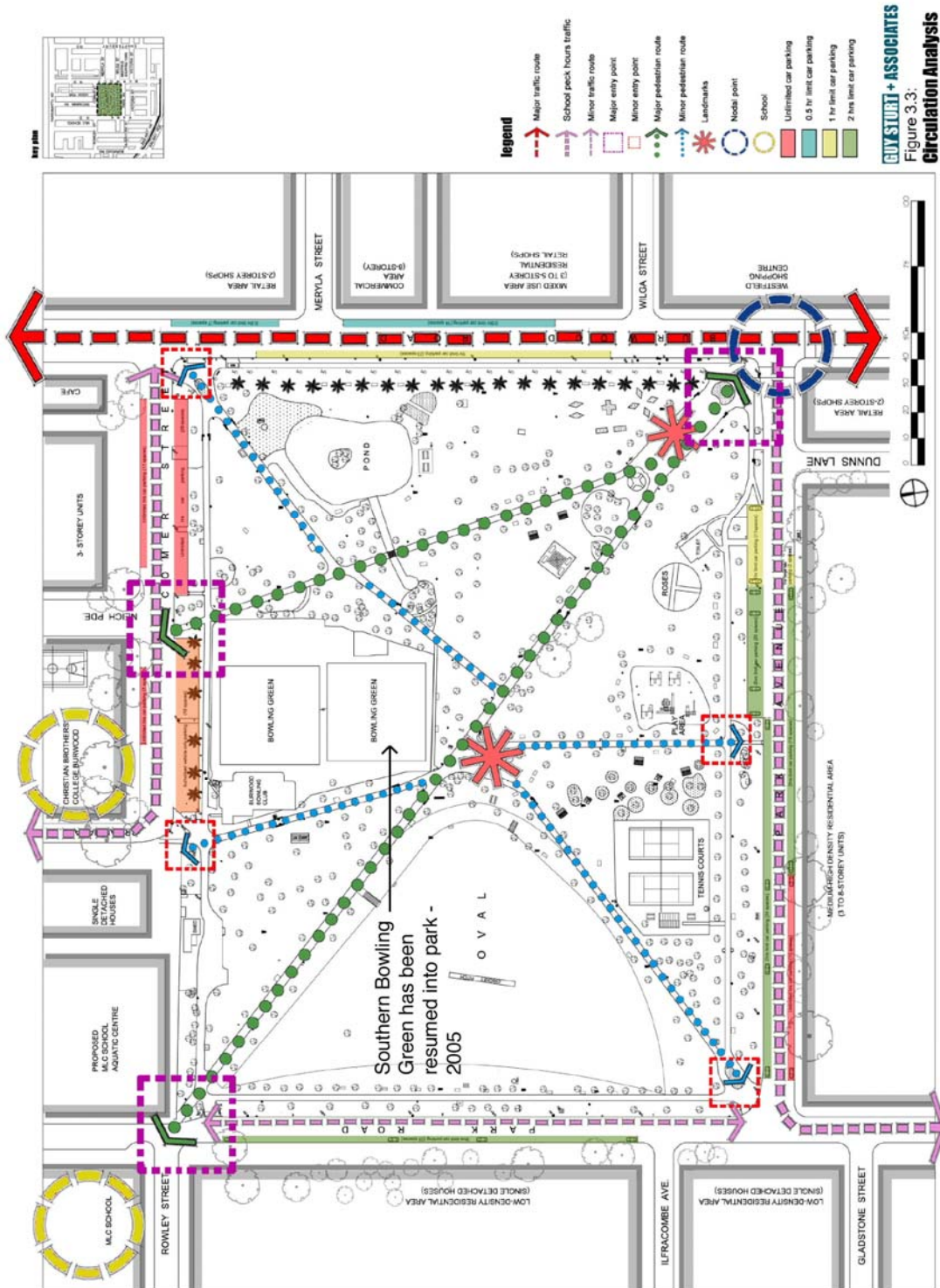
3.3.6 Services

The park is serviced by a full range of utilities, with the majority being confined to the perimeter of the park and servicing the park buildings, including the maintenance depot, former bowling club site, tennis courts and toilet block.

Electricity cables run underground to supply the lighting throughout the park. Water is supplied to park facilities and bubblers and a full irrigation system is connected throughout the park. Telephone, optical fibre cables, gas & water are predominantly on the park perimeter.

Historical plans held by Council show an electricity easement for State Rail running through the Park. No current information on this is available.

Figure 3.2 Circulation Analysis



Flora and fauna

As part of the preliminary investigations for this Plan of Management, a tree survey and a brief flora and fauna report, (**Appendix 8.5**) were prepared. The tree survey undertaken includes a comprehensive plan of existing trees tree and arborist's report including SULE ratings for the trees (**Appendix 8.6**).

The original landscape has been greatly modified with planting of introduced species occurring from the time of the park's formation in 1885, and possibly prior to this date as part of the Burwood Villa estate.

Original flora of Burwood LGA

The original vegetation of the Burwood LGA is the Turpentine-Ironbark Forest community. Species from this community are found naturally on the clayey soils of the region and include those listed in **Table 3.2**. No remnants of this original vegetation community remain within the park.

Table 3.2 Indigenous flora species list

Tree species

Allocasuarina torulosa
Eucalyptus paniculata
Eucalyptus globoidea
Eucalyptus resinifera
Eucalyptus tereticornis
Eucalyptus saligna
Syncarpia glomulifera

Common understorey species

Acacia falcata
Acacia parramattensis
Dodonea triquetra
Pittosporum undulatum
Polyscias sambucifolia
Source: (Benson & Howell, 1990)

Park flora

A diversity of flora currently occurs within the park, much of it representative of the different eras of development of the park.

Mahoney & Mountstephens (1995) in an investigation of Council records found the original park species included figs and brush box. Pines were also planted, although the species is not evident on site, photographic records indicate Monterey pines or *Pinus radiata*. Much of the original palm planting within the park appears to have occurred during the 1920's. Palms were used to replace the original figs including those on the Burwood Road frontage.

During the 1930's large areas of native plants were introduced to the park. From the 1970's the number of display gardens were reduced and more native trees and shrubs were introduced as they were considered low maintenance.

Park flora today

The tree species in the park today are subject to a separate report, (**Appendix 8.6**). The most significant of these species include the remnants of the original plantings and the palms planted during the 1920's.

Table 3.3 Current flora species list

Ficus macrophylla*	Moreton Bay fig
Lophostemon confertus*	Brush box
Phoenix canariensis	Canary Island date palm
Cinnamomum camphora	Camphor laurel
Livistona australis	Cabbage tree palm

*species from the original park plantings
Refer to **appendix 8.6** for full list of tree species

Park fauna prior to the parks formation

Prior to the lands resumption for Burwood Park the site, then called Endrop's Bush was described as a haven for bird life.

Current fauna

Burwood Park today is also a haven for bird species, although the number and type are greatly changed and reflect its urban location.

During a visual survey of the Park with Danie Ondinea, (pers comm 2002) the predominant wildlife occurring within the park were found to be the larger birds, (refer **Table 3.4**), these birds are commonly found in open treed urban areas such as the park. Smaller birds such as wrens, which require a dense understorey for protection may be present in sheltered areas, but were not observed. Migratory birds such as honey eaters may also occasionally visit the park.

The only non-bird fauna observed during the site visit was a rat near the pond. Other species which may occur in the park include possums and lizards, both of which are known to survive in suburban areas. For many of the bird species occurring in the park, the pond is the focus.

Ibis problem in the park

Due to the number of ibis which have inhabited the park over the last 10 years, Council has instigated a control program involving the removal of eggs and nests. This program, under the guidance of the National Parks and Wildlife Service (NPWS) has successfully reduced the Ibis numbers to a manageable level. However, ongoing control is necessary to continue to maintain numbers at a level to retain park amenity for the users.

Table 3.4 Bird species list**Birds**

Lorikeets
Magpies
Currawongs
Seagulls
Ibis
Noisy miners
Ducks – domestic, mallards, black
Rooster
Sulphur Crested Cockatoo
Pigeons

3.3.7 Visual character

The park is segregated into a number of distinct visual units by nature of its layout.

The largest area of the park is the oval between the rotunda and Park Road which has an open character, and is strongly enclosed by the mature trees along the streetscape and the access pathways.

The northern section of the park is relatively narrow and confined by the strong edge of MLC, Christian Brothers and 3 storey units on Comer Street. The former bowling club and bowling greens in the past divided this section of the park. This situation has been improved by the resumption of the southern green in 2005 into the passive recreational area of the park.

The main park entry at the intersection of Park Avenue and Burwood Road is an important link to the shopping precinct along Burwood Road. The memorial arch forms a strong focal point at this entry. However, the sense of arrival is somewhat diminished by some inappropriate signage and the fragmented landscape elements.

The southern section of the park is bounded by 3–8 storey units on the opposite side of Park Avenue. However the mature street trees mitigate any view out of the park to these buildings and create a strong parkland character. A number of existing uses including tennis courts, the playground area and toilets break up this area. Low scale planting beds further break up this space creating a somewhat cluttered landscape.

The central section in the vicinity of the rotunda and Sandakan Memorial can perhaps be considered the focal point of the park as located at the centre of the Union Jack design it links the sections of the park.

The area to the east of the park, despite its close proximity to Burwood Road has a quiet open character with large areas of open lawn. The Pond and existing creek line feature form an important focus in this area. However the poor water quality and tired appearance detract from this important visual element.

The avenues of trees along roadways and access paths as well as other large stand of trees elsewhere in the park provides an important visual resource for the park.

The facilities within the park are of low visual significance, but when in poor condition can detract from the experience of the park. Park furniture is dated in style, inconsistent and often not functionally located. A number of commemorative features are important visual elements in the park.

3.3.8 Noise

Noise is generally not an issue on site, although the proximity to Burwood Road has some impact on that section of the park.

3.3.9 Lighting and solar access

A separate lighting audit was previously carried out by ARUP on behalf of Council. Comments received from the community consultation in 1999 – 2002 indicated that some members of the community felt the lighting was inadequate and that more lighting would increase safety in the park. Brighter lighting along paths and near the rotunda were specifically identified as areas for improvement.

A programme of lighting upgrades was completed in the park in September 2005 with the result of upgraded lighting levels along pedestrian access routes to Australian Standard levels.

The park is generally open and sunny in lawn areas. Existing trees provide good shade along path ways. Park users have identified shade as a requirement in seating areas and the children's play area.

3.3.10 Maintenance

Maintenance of the park is carried out by Burwood Council's maintenance crews. Results of consultations and noted an ongoing community concern with maintenance and 'cleanliness' of the Park and its facilities.

Additional works to the park will have to be examined in terms of the additional maintenance requirements and the maintenance programme revised accordingly.

3.4 Current facilities, conditions and use

A Plan of Management that applies to a specific parcel of land must describe the condition and use of the land, and of any buildings or other improvements on the land, as at the date of adoption of the Plan of Management.

An investigation into the current facilities and conditions within the park was carried out as part of a Review of Burwood Park in 2002. There have been no significant changes to the park in that time other than as already noted with respect to lighting and the closure of the Bowling Club.

This report (**Appendix 8.7**) categorised and ranked all the recreational assets within Burwood Park. It included assets used for both active and passive recreation, as well as supporting structures and facilities such as garbage bins and amenities buildings. A visual survey was undertaken of the assets within the park over a number of days. Observations were made during various times of day to provide a greater analysis of the range of use.

The report includes assessment of:

- seats and picnic tables
- shelters, shade structures & buildings
- memorials
- playground
- garbage bins
- signage
- miscellaneous (sports facilities, BBQ's, bubblers, pond, sculpture)

The review established that parts of the park are more heavily used than others and that some of the most popular areas are in need of upgrading and additional facilities.

Key Facilities Issues

A further summary of key facilities issues is provided in the 2004 Open Space assessment:

- Dense landscaping creates sense of park as not being safe
- Pond area unclean and 'closed in' with landscaping
- Damaged benches
- Seating and shelters not clean
- Playground not clean and has graffiti
- Need for shade over playground
- Bark softfall not ideal (matting preferred)
- Too many bins
- Worn grass areas (particularly around playground and picnic area)
- Rubbish (cigarette butts)
- Tennis courts cracking (need resurfacing if retained)
- Slightly uneven and worn sports field surface
- Could improve disability access

3.5 Current use of Burwood Park

The Burwood Open Space Assessment 2004 identified that *"Burwood Park is a well used recreation park that attracts different age and cultural groups. During daylight hours the Park is generally used by a number of people including for:*

- *Tai chi and other group exercise (particularly by middle aged and older people of Chinese background)*
- *Exercise by individuals (the site visit for this study viewed adults using the playground equipment for exercise)*
- *Games of Chess (particularly by older males of European background)*
- *Walking (including as a route to the town centre and surrounding facilities)*
- *Casual games of sport*

- *Use of the playground*
- *Relaxing and eating (e.g. a place to have lunch)*

The tennis courts and oval are also used for organised sport and the oval is used for events. In particular, Burwood Park is used for:

- *Cricket in the summer season (Saturdays)*
- *Hockey by the schools in the winter season (4-5 days each week)*
- *Corporate sport, including casual games and activities during lunch times*
- *Social games of sport (Sundays for cricket)*
- *Various festivals and events (e.g. Burwood Festival which attracts around 15,000 people and an SES event which involves motor vehicles on the oval)."*

The 2004 Open Space Assessment identifies that recreational and open space pressures on Burwood Park can be expected to increase, in some aspects significantly in the future. The report identifies that *"the types of recreation activities that have higher levels of participation generally require larger spaces, such as walking, riding a bike and running. This and the fact that Burwood Park already receives a high level of use suggest that the greatest demand from future residents will be for larger open spaces"*.

It is noted that whilst this can be provided for by Burwood Park to some degree, the need to facilitate this extra use through improvements and to provide other alternatives in particular closer to the CBD to alleviate the pressure on Burwood Park is are critical.

Catering for new residents

The 2004 Assessment projected potential future uses of Burwood Park and other Burwood open space resources in catering for new residents

Activity	Potential Level of Participation (based on existing)	Source of Information	Potential Numbers of Projected Additional Population Participating in the Activity (Residents)		
			Scenario 1 5,400	Scenario 2 6,300	Scenario 3 4,600
Use of Burwood Park	37%	Recreation Study 2001	1,998	2,331	1,702

Source: Burwood Council Recreation Study 2001

Australian Bureau of Statistics Participation in Sport and Physical Activities, 2002

Australian Bureau of Statistics Children's Participation in Cultural and Leisure Activities, April 2003

Note: Assumes 15-17 year olds will have similar participation to 18 yrs + (rather than omit this group due to lack of data)

Catering for Workers

The 2004 assessment identified that additional workers in the Town Centre will increase the use of Burwood Park during lunch breaks and before and after work. In particular, the park could be expected to be used for:

- Walking for exercise
- Accessing the Town Centre (commuting as a pedestrian or cyclist)
- Jogging
- Other exercise
- A casual game of sport

- Eating
- Relaxing

The number of workers that will use Burwood Park is unknown. However, if only 30% of workers use the park this would be an additional 1,500 people for scenario 1, 1,620 people for scenario 2 and 1,230 people for scenario 3. These figures would not be unreasonable given the possibility that workers will seek a pleasant setting for activity and to rejuvenate during the work day.

Implications of additional recreational use

The 2004 Open Space Assessment noted that whilst the park is likely to have the capacity for additional use, the already high level of use is having an impact on the quality of the Park and as such the level and type of additional use will require management. In particular, additional organised field sport and school use may not be advisable due to the value of the Park as an informal recreation space and due to the further impact that sport could have on the surface quality. The number of events each year will also require management to minimise the impacts of structures and large numbers of people in the park.

Hire of facilities

The tennis courts are currently leased on a casual basis under a key system whereby those wanting to use the courts book a specific time and arrange for collection of the key from the Council. Council may consider the establishment of a licensed operator / manager of the courts for public bookings to provide an improved level of community service and use if the courts are not relocated to another part of the LGA.

The oval is currently operated under Council's, "Use of Sporting Fields" policy with bookings taken mostly for organised groups. Organised sporting activities are not allowed on Sundays.

Hire of Park

A number of commemoration events approved by Council are held in the park throughout the year including ANZAC day and the Sandakan commemoration.

Burwood Park can be hired for festivals and special events. The level of use is such that Council proposed to limit the number of occasions during the year that the park can be hired for large gatherings to five only. Large events should be spaced to allow the park time to regenerate damaged areas. Hire is organised through written application on the Park Hire Application Form available from Council.

The 2004 Open Space Assessment identified that the number of events each year will also require management to minimise the impacts of structures and large numbers of people in the park.

4.0 BASIS FOR MANAGEMENT

4.1 Crown Lands Act 1989

The Objects of the Crown Lands Act 1989 (section 10) and the Principles of Crown Land Management (Section 11) underpin the philosophy of the plan of management. Section 10 of the Act states the Objects:

The objects of this Act are to ensure that Crown land is managed for the benefit of the people of New South Wales and in particular to provide for:

- (a) a proper assessment of Crown land,*
- (b) the management of Crown land having regard to the principles of Crown land management contained in this Act,*
- (c) the proper development and conservation of Crown land having regard to those principles,*
- (d) the regulation of the conditions under which Crown land is permitted to be occupied, used, sold, leased, licensed or otherwise dealt with,*
- (e) the reservation or dedication of Crown land for public purposes and the management and use of the reserved or dedicated land, and*
- (f) the collection, recording and dissemination of information in relation to Crown land.*

Section 11 of the Act states the 5 principles of Crown land management:

- (a) that environmental protection principles be observed in relation to the management and administration of Crown land,*
- (b) that the natural resources of Crown land (including water, soil, flora, fauna and scenic quality) be conserved wherever possible,*
- (c) that public use and enjoyment of appropriate Crown land be encouraged,*
- (d) that, where appropriate, multiple use of Crown land be encouraged,*
- (e) that, where appropriate, Crown land should be used and managed in such a way that both the land and its resources are sustained in perpetuity, and*
- (f) that Crown land be occupied, used, sold, leased, licensed or otherwise dealt with in the best interests of the State consistent with the above principles.*

4.2 General Goals and Objectives

It is appropriate to borrow and use the complementary core objectives for management of community land categorised as a park and general community use:

- To encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities;
- To provide for passive recreational activities and pastimes and for the casual playing of games;
- To improve the land in such a way as to promote and facilitate its use to achieve the other core objectives for its management.
- to promote, encourage and provide for the use of the land, and to provide facilities on the land, to meet the current and future needs of the local community and of the wider public:

- (a) in relation to public recreation and the physical, cultural, social and intellectual welfare or development of individual members of the public, and
- (b) in relation to purposes for which a lease, licence or other estate may be granted in respect of the land (other than the provision of public utilities and works associated with or ancillary to public utilities).

4.2.1 Council's goals and objectives for open space

The Burwood Council Recreation Policy outlines Council's recreation goal as:

To enhance the personal, community, economic and environmental benefits gained from recreational involvement by the Burwood community.

These goals and objectives have been used to guide the outcomes of this plan.

4.3 Community values for Burwood Park

Values are attributes which are highly regarded or important to people. In addition to the outcomes for the community surveys over 1999 – 2002, the community expressed how Burwood Park is important to them by articulating their values and concerns during community consultation events researched in preparation of the 2002 Plan of Management (refer to Consultation Report in **Appendix 8.2**).

“Burwood Park has a very strong cultural heritage value, and this feature of the park should be celebrated and featured in the design.” The Recreation Study (2001) further describes the communities values, with the community preferring the “park to have a primarily passive focus” while acknowledging “that the oval is an appropriate location for sports.” The parks heritage significance, passive recreation opportunities and visual impact are all valued by the community.

As this Plan of Management is based on the community's values, the desired outcomes and management strategies and actions developed address these values and community desires.

4.4 Desired outcomes of the community

During the many consultation processes which lead to this report both the Council and members of the community expressed a wide range of desires for the future of Burwood Park. Their comments and contribution has been taken into consideration in the development of this Plan of Management and Landscape Masterplan

As many of the responses from the community contradicted each other it is impossible to satisfy all the requests of the community members who took the time to respond during the many consultation events. However, the final plans for Burwood Park aim to achieve a balance between the varying wishes of the community and the ongoing maintenance and safety issues of Council.

4.4.1 Objectives and desired outcomes

The local community expressed its objectives and desired outcomes for the park through written comments to Council, the community meetings, and through consultations with Council staff and community representatives (refer to **Appendix 8.2**). Their objectives and desired outcomes for the park are to:

- Retain existing plantings of trees in the park while preserving the open grassed areas;
- Reduce existing shrub plantings to create a safer environment;
- Maintain the large open space nature of the park, whilst minimising built structures within the park;
- Maintain the park to an acceptable standard and provide opportunities to keep the park clean and tidy;
- Conserve remaining heritage structures and reminders of the parks history;
- Conserve remaining commemorative structures and retain commemorative functions of the park;
- Provide opportunities for safe children's play for all age groups;
- Provide facilities for youth activities;
- Provide spaces and furniture within the park to facilitate social interaction;
- Encourage use of the park by all members of the community for activities that are legal, informal, safe and non commercial;
- Ensure the park settings and furniture are safe and secure for all park users;
- Provide opportunities for park users to enjoy peace and quiet;
- Ensure the park is accessible to all members of the community;
- Install park furniture to improve the recreational use and amenity of the park;
- Maintain existing view corridors from the park;
- Maintain the pathway network to and within the park;

4.4.2 Suggested future uses of the park

The 2002 plan identified that users and residents considered that the general mix of current informal and formal recreational uses of the park was acceptable, as the park is there for all people in the community to use. The most frequently-mentioned activities that shouldn't be allowed are drinking alcohol, skateboarding, dogs off the lead, drug use, driving motor vehicles, golf practice, playing music at night, and commercial activities.

Reasons given by residents and park users for allowing or not allowing activities within the park suggested that activities permitted in the park should generally:

- be legal.
- not be dominated by organised activity.
- not be hazardous, dangerous, or compromise other park users' safety or comfort.
- be supervised regarding children or dogs.
- not unduly affect neighbours.
- involve non-motorised vehicles.
- be non-commercial.

4.4.3 Suggested improvements

Park users and local residents indicated strongly that the park should be kept “as it is”, with some minor improvements desired. The most frequently suggested improvements include:

- More shade, to be provided by trees, and by shade cloths and trees in or near the children’s playground;
- More seats, particularly in shade, around the grassed areas and the near the children’s playground;
- Upgraded play equipment, including more items of equipment, and equipment for older children;
- Upgrading of the existing pond/ water feature;
- Better lighting in the park.

The values and suggested improvements generally accord with the recommendations of the 2004 Open Space Assessment as outlined in 2.3.3.

4.5 Roles of Burwood Park in the Community

The Burwood Recreation Study (2001) identifies Burwood Park as a source of pride within the local community. The Park *“is not seen simply as a local or regional facility by the community, but rather a District Park with users from surrounding suburbs and the immediate neighbourhood as well as visitors to Burwood CBD”*

No single park in Burwood will fulfil all the roles that the community expects open space to play, so parks must be flexible and provide diverse opportunities to satisfy the community’s needs. The desired roles of Burwood Park were derived from community consultation (refer **appendix 8.2**) along with Council’s identified management objectives for the site based on Crown lands management principles and the objectives of the draft Open Space LEP. These, along with the communities desired outcomes form the basis for the strategies developed for the park in **Section 5**.

5.0 MANAGEMENT STRATEGIES AND ACTION PLAN

5.1 Key Management Issues and Strategies

This section sets out management strategies to address management issues, consistent with the objectives, community values, desired roles of the park, and the vision for the park outlined previously in **Section 4**.

Issues regarding current and future management of Burwood Park were identified through the site description and assessment, and were raised during consultation with the community; Council staff and other stakeholders (refer to **Appendix 8.2**).

The main issues and the strategies to address them are outlined in **Table 5.1** below according to the value of the park to which they relate. The means by which Council will implement actions to achieve these strategies are further outlined in the Action Plan in **Section 5.2**.

Table 5.1: Management strategies to address issues

Value	Issue	Strategy
Environmental Quality		
Trees and green landscape	Community desire to retain heritage plantings of trees to provide shade/shelter and attract birds.	<ul style="list-style-type: none"> • Develop a succession planting scheme to provide for continued tree canopy as existing trees age. • Reinforce existing avenue planting along paths.
Open Space	Community desire to retain the open/ uncluttered character of the park and pursue a variety of recreation activities.	<ul style="list-style-type: none"> • Retain open lawn areas and do not alienate additional areas of the park for specific recreation uses.
Clean and tidy	Community desire that the park be well maintained.	<ul style="list-style-type: none"> • Ensure the park is regularly maintained to an acceptable level.
Water Quality	Community desire that the pond be well maintained, have more attractive planting and have better water quality.	<ul style="list-style-type: none"> • Upgrade existing pond and introduce both engineering design features and macrophytes to improve water quality. • Upgrade existing stream and extend to form running water feature.
Ibis problem in the park	Maintain ibis numbers at a level which retains park amenity for the users.	<ul style="list-style-type: none"> ▪ Continue control program involving the removal of eggs and nests under the guidance of NPWS

Value	Issue	Strategy
Heritage	The park's heritage value is not interpreted clearly by the public	<ul style="list-style-type: none"> • Use a variety of interpretative techniques to inform park users of the history of both the park and artefacts/monuments.
	Community concern for the maintenance and protection of the heritage aspects of the park	<ul style="list-style-type: none"> • Retain the heritage tree plantings largely intact. • Maintain and conserve all heritage items including the historic Union Jack layout of the park.
Peace and Quiet	Community desire to retain peaceful, quiet character of park.	<ul style="list-style-type: none"> • Ensure new activities do not create an unacceptable level of noise or activity on a day to day basis.
Recreational Opportunity		
Children's play opportunities	Lack of facilities within the park for older children. Lack of adequate shade within the children's play area.	<ul style="list-style-type: none"> • Provide alternative opportunities for play for children of all ages in a safe environment. • Provide shade structures to existing play areas.
	Compatibility of play facilities with adjoining Café type facilities to cater for parent / family use	<ul style="list-style-type: none"> • Investigate feasibility of provision of café. Kiosk or restaurant type facilities in the park in proximity to play ground facilities
Variety of people and activities	Continue to cater for a wide range of activities to take place in the park.	<ul style="list-style-type: none"> • Identify suitable areas for casual spontaneous active recreation, eg. ball games, frisbee, and quiet activities like Tai Chi. • Upgrade Tennis courts if being retained.

Continued overleaf

Value	Issue	Strategy
Safety and security	Security within the park, especially at night, is a major concern of park users. Perceptions of personal safety in the park at night are low.	<ul style="list-style-type: none"> • Ensure adequate security is provided within the park. • Lighting upgrade undertaken in Sept 2005 to ensure pedestrian routes are usable after dark. • Provide CCTV cameras at Rotunda area in centre of park. • Reduce understorey planting to provide for passive surveillance through the park and conform with best CPTED principles.
Park furniture	Some existing furniture is in poor condition. Additional seats have been requested in vicinity of playground.	<ul style="list-style-type: none"> • Provide an adequate level of seating in a location and orientation that promotes easy access.
Pathways	Existing paths are cracked and distorted by tree roots and create trip hazards	<ul style="list-style-type: none"> • Resurface pavements to ensure that pathways are safe for pedestrians.
Social opportunity		
Social and friendly meeting place	Community events held in the park, including the Burwood Festival, are very popular. There are very few facilities such as picnic tables for informal group activities in the park. The community currently has little involvement in management of the park.	<ul style="list-style-type: none"> • Encourage and promote community events within the park. • Provide facilities within the park that encourage small social group activities. • Investigate developing formal networks with user groups to encourage participation in park management.
Pressures in local area for provision of community facilities	adaptive re-use of former Bowling Club Building for community purposes.	- adaptive re-use of former bowling club building for community based Childcare use and community hall as long term solution as part of park management.

Continued overleaf

Value	Issue	Strategy
Location Accessibility	Park entries are unwelcoming and outdated.	<ul style="list-style-type: none"> • Provide attractive and welcoming entrances to the park.
	Improve access for people with disabilities to the park.	<ul style="list-style-type: none"> • Upgrade pathways to remove kerbs so lawn areas are accessible. • Ensure access for people with disabilities to all facilities and areas within the park. • Provide accessible parking for people with disabilities.
	No dedicated Cycle route is indicated through the park or links to regional cycle route considered.	<ul style="list-style-type: none"> • Consider linkage of park to regional cycle route. • Allow for designated shared routes through Park.
	No Bicycle racks are provided at key points in the park eg. the playground, tennis courts, playing fields etc.	<ul style="list-style-type: none"> • Provide secure bike storage. • Encourage walking and cycling as primary means of travelling to the park.
Civic spaces	Inadequate civic spaces are provided for major events such as during the Burwood festival and at Commemorations.	<ul style="list-style-type: none"> • Increase plaza area at Memorial Arch. • Increase main pathway width to Sandakan Memorial. • Provide central paved area at Sandakan Memorial to allow for seating. • Consider the creation of a Sandakan Memorial Garden as an area for quiet contemplation.
	Planting does not reinforce civic spaces and provide a design focus.	<ul style="list-style-type: none"> • Consolidate existing rose gardens and annual beds to form strong planting features at key points.
Signage	Directions of travel and locations of facilities are unclear to new park users	<ul style="list-style-type: none"> • Provide identifier and directional signage at park entries and on major routes.

5.2 Action Plan

5.2.1 Landscape Masterplan

The Landscape Masterplan for Burwood Park is presented in **Figure 5.1**. The Landscape Masterplan illustrates the works and actions in the following Action Plan that are proposed to be implemented to achieve the objectives and desired outcomes for the park. The plan provides an update of the 2002 plan to incorporate the former Bowling Club and Greens area.

5.2.2 Action Plan

The management strategies and actions to resolve management issues (consistent with the community's values for the parks) and to implement the Landscape Masterplan are presented in the following tables. Table headings are explained as follows:

Value:	Community values of the Park, as described in Section 4.3 .
Objective:	Related to Council and community and core objectives for the park (Section 4).
Performance target:	Goal, objective or desired outcome for addressing issues, consistent with community value.
Means to achieve:	Specific task or action required to achieve the performance target, consistent with the strategy.
Priority:	Importance or urgency of the action, rated as: <ul style="list-style-type: none"> • Immediate • High • Medium • Low
Assessment of performance:	How Council intends to measure its performance in implementing and achieving the action.

Figure 5.1: Landscape Masterplan

Insert figure 5.1 - Landscape Masterplan in place of this page

Table 5.2 Value: Environmental Quality

Ensure Burwood Park is a visually attractive, clean, tidy and useable open space area which respects the heritage values of the site.

PERFORMANCE TARGETS	MEANS TO ACHIEVE	PRIORITY	ASSESSMENT OF PERFORMANCE
Develop a tree planting scheme to enhance the existing landscape values of the park.	▪ Plant Palms along Burwood Road to provide succession planting to the mature Date Palms.	High	▪ Ensure Palms established along Burwood Road.
	▪ Plant trees to provide succession planting to the mature trees throughout the Park.	High	▪ Ensure trees established.
	▪ Carry out remedial works to trees/palms as identified by arborist's report.	High	▪ Remedial program completed
	▪ Plant an avenue of trees/palms at main entry and Memorial Arch to reinforce entrance.	Medium	▪ Ensure Trees/Palms established
	▪ Develop a consistent and coherent planting scheme for the park.	High	▪ Positive community feedback
	▪ Ensure planting is appropriate to soil and other site conditions. Trees should be grown to NATSPEC standards.	Ongoing	▪ Healthy plantings.
	▪ Ensure trees are of adequate size and installed in tree guards to minimise vandalism.	Ongoing	▪ Undamaged mature trees.
Provide additional tree/ shrub planting for shade and amenity.	▪ Plant appropriate trees to provide shade to seating and play areas.	Medium	▪ Positive community feedback
	▪ Consolidate existing rose gardens and annual beds to form strong planting features at key points.	Medium	▪ Ensure planting established
Ensure the park is regularly maintained to an acceptable level.	▪ Closely monitor the parks appearance and revise maintenance schedules as required.	High	▪ Community/ staff feedback
	▪ Implement a level of maintenance appropriate to the level of the provision of new plantings and facilities.	High	▪ Community/ Staff feedback

Continued overleaf

PERFORMANCE TARGETS	MEANS TO ACHIEVE	PRIORITY	ASSESSMENT OF PERFORMANCE
Improve water quality of existing pond	<ul style="list-style-type: none"> ▪ Upgrade existing stream and extend to form running water feature. ▪ Upgrade existing pond and introduce both engineering design features and macrophytes to improve water quality. 	High High	<ul style="list-style-type: none"> ▪ Stream upgraded ▪ Pond upgraded
Reduce Ibis numbers	<ul style="list-style-type: none"> ▪ Continue control program involving the removal of eggs and nests under the guidance of NPWS 	Ongoing	<ul style="list-style-type: none"> ▪ Ibis numbers reduced
Use a variety of interpretative techniques to inform park users of the history of both the park and its artefacts and monuments.	<ul style="list-style-type: none"> ▪ Install interpretative signage at entry points ▪ Install interpretative signage at memorials/ monuments 	Medium Medium	<ul style="list-style-type: none"> ▪ Signage installed ▪ Signage installed
Maintain and conserve all heritage items including the historic "Union Jack" layout of the park.	<ul style="list-style-type: none"> ▪ Tree protection measures and maintenance regime to protect health and longevity of the significant trees. ▪ Renovate memorials throughout park and carry out any repair works if necessary. ▪ Install new entry on Park Road to interpret original Union Jack layout and the historic link to the site of Burwood Villa. ▪ Install new entry on Burwood Road to interpret original Union Jack layout. 	High Ongoing Medium Medium	<ul style="list-style-type: none"> ▪ Protection measures installed/ healthy trees ▪ monuments renovated and in good condition. ▪ Entry installed. ▪ Entry installed.
Ensure new activities do not create an unacceptable level of noise or activity on a day to day basis.	<ul style="list-style-type: none"> ▪ Retain the current activities of the park. Allow no new active recreation facilities. 	Immediate	<ul style="list-style-type: none"> ▪ Adopt in Plan of Management
Ensure improvements to the park do not disrupt existing views.	<ul style="list-style-type: none"> ▪ Ensure tree planting does not disrupt existing views. 	High	<ul style="list-style-type: none"> ▪ Existing views retained.

Table 5.3 Value: Recreational opportunity

Provide opportunities for a wide range of informal recreational and cultural activities in the park that are legal, safe, and do not unduly conflict with other uses of the park.			
PERFORMANCE TARGETS	MEANS TO ACHIEVE	PRIORITY	ASSESSMENT OF PERFORMANCE
Provision of recreation opportunities in the park for older children.	<ul style="list-style-type: none"> ▪ Create a secondary play area with equipment suitable for older children. 	Medium	<ul style="list-style-type: none"> ▪ Play area for primary school-aged children installed. ▪ Positive feedback from children and carers.
Provision of recreation opportunities in the park for youth.	<ul style="list-style-type: none"> ▪ Establish permanent skate ramp following success of 18 month trial. ▪ Possible expansion of youth facilities if tennis courts relocated, e.g. youth “café” in tennis clubhouse. 	High Medium	<ul style="list-style-type: none"> ▪ Install permanent skate ramp. • New facility provided.
The children’s play area is shaded to protect children and carers from the effects of the sun.	<ul style="list-style-type: none"> ▪ Plant additional shade trees and install shade structures in the children’s playgrounds. 	High	<ul style="list-style-type: none"> ▪ Increase in shaded area in the children’s playgrounds.
Children’s play equipment and softfall is in good condition at all times.	<ul style="list-style-type: none"> ▪ Maintain play equipment to Australian Safety Standards. ▪ Install new synthetic softfall in playgrounds. 	Immediate High	<ul style="list-style-type: none"> ▪ Play equipment meets Australian standards. ▪ Softfall installed.
Adequate adult supervision of children in the playground.	<ul style="list-style-type: none"> ▪ Place more seats in the children’s playground for carers. 	High	<ul style="list-style-type: none"> ▪ Seats installed in the children’s playground.
Maximise access and use of existing tennis courts if kept.	<ul style="list-style-type: none"> ▪ Upgrade existing tennis courts including surfacing and nets. ▪ Move court hire arrangements on site. ▪ Upgrade existing clubhouse and include new toilet facilities. 	Medium Medium Medium	<ul style="list-style-type: none"> ▪ Courts upgraded if being retained ▪ On site hire if courts to be retained ▪ Clubhouse upgraded if retained
Encouragement of people to access the park by bicycle.	<ul style="list-style-type: none"> ▪ Install safety, directional and shared path signage for bicycles as shown on Council’s Bicycle Plan. ▪ Create designated route for shared use through park and link to Council cycle network. ▪ Install secure bicycle parking facilities at key points eg. children’s playground, tennis courts, playing fields etc. 	Medium Medium High	<ul style="list-style-type: none"> ▪ Increase in the number of people visiting the park by bicycle. ▪ Route established and park linked. ▪ Bicycle parking facilities are installed.

PERFORMANCE TARGETS	MEANS TO ACHIEVE	PRIORITY	ASSESSMENT OF PERFORMANCE
Increased community awareness of the location of the park and recreation opportunities available in the park.	<ul style="list-style-type: none"> ▪ Promote community events in the park through community information avenues, including local newspapers and newsletters. ▪ Include recreation opportunities available in the park in relevant Council promotional literature. 	Ongoing Ongoing	<ul style="list-style-type: none"> ▪ Increased frequency of and attendance at community events held in the park. ▪ Increase in the number of visitors to the park.
Personal safety within the park is maximised.	<ul style="list-style-type: none"> ▪ Liaise with Burwood Police regarding more frequent police patrols at night. ▪ Increase patrols by Council's rangers. ▪ Provide better lighting along pathways. ▪ Install CCTV cameras in rotunda area 	High High High	<ul style="list-style-type: none"> ▪ Reduction in the number of incidences of threats to personal safety reported to Council and Burwood Police. ▪ Lighting installed ▪ CCTV cameras installed
Vandalism of plantings, furniture, monuments and facilities in the park is reduced.	<ul style="list-style-type: none"> ▪ Ensure all new furniture and structures in the park are of vandal-resistant design and materials. ▪ Liaise with Burwood Police regarding more frequent police patrols at night. ▪ Upgrade lighting in the park near the children's playground, and near the rotunda/monuments and other susceptible facilities. ▪ Remove any new graffiti immediately. 	Ongoing High High Ongoing	<ul style="list-style-type: none"> ▪ Reduced frequency of and cost of incidences of vandalism. ▪ Lighting upgraded ▪ Little graffiti evident
Footpaths within the park are safe for pedestrians.	<ul style="list-style-type: none"> ▪ Resurface pavements and redesign so cracking/distortion by tree roots is minimised. 	High	<ul style="list-style-type: none"> ▪ Pathways resurfaced.
Sufficient shaded seating in good condition and near popular facilities is provided.	<ul style="list-style-type: none"> ▪ Place seats under shade trees within the park ▪ Provide more seating adjacent to playgrounds. 	Medium High	<ul style="list-style-type: none"> ▪ Increase in the number of people sitting on seats within the park.
Drinking water is available for all park users.	<ul style="list-style-type: none"> ▪ Replace the bubbler in the children's playground. ▪ Place bubblers near sports facilities ▪ Provide an automatic tap near the dog exercise area for dogs. 	Medium Medium Medium	<ul style="list-style-type: none"> ▪ Bubblers and taps are installed.

Continued overleaf

PERFORMANCE TARGETS	MEANS TO ACHIEVE	PRIORITY	ASSESSMENT OF PERFORMANCE
Dog exercise is catered for within the park, with minimal impact on other park users.	<ul style="list-style-type: none"> ▪ Conduct responsible dog ownership education programs for dog owners in the park. ▪ Erect signs outlining dog owner's responsibilities, in terms of permitted areas and times for unleashed dog exercise, disposing of waste in dog waste bins, muzzling guard/fighting dogs, and not allowing dogs in the children's playground. ▪ Erect signs warning of penalties for not disposing of dog waste appropriately. ▪ Require dog owners to pick up dog waste and place it in dog litter bins. ▪ Ensure dog litter bins are regularly emptied before they overflow. ▪ Ensure sufficient biodegradable plastic bags are available at dog litter bins at all times. ▪ Encourage dog owners to self-police picking up faeces and controlling dogs within the park. 	Medium	<ul style="list-style-type: none"> ▪ Reduction in reports to Council about dog faeces, and dogs disturbing other users of the park. ▪ Additional dog litter bins installed. ▪ Signs installed.
Increase capacity of civic spaces provided for major events such as during the Burwood festival and at Commemorations.	<ul style="list-style-type: none"> ▪ Provide central paved area at Sandakan Memorial to allow for seating. ▪ Increase plaza area at Memorial Arch. ▪ Increase main pathway width to Sandakan Memorial 	Medium Medium Medium	<ul style="list-style-type: none"> ▪ Paved area installed ▪ Plaza upgraded ▪ Pathway upgraded
Park users and the community appreciate commemorative monuments, sculptures and other art works placed in the park.	<ul style="list-style-type: none"> ▪ Proposals for monuments, sculptures and art are displayed for public comment before placement in the park. ▪ Provide a Sandakan Memorial Garden as an area of quiet contemplation. 	Low Medium	<ul style="list-style-type: none"> ▪ General community support for monuments, sculptures and other forms of art in the park. ▪ Completion of memorial garden possibly adjacent to new community centre adjacent to former bowling club.

PERFORMANCE TARGETS	MEANS TO ACHIEVE	PRIORITY	ASSESSMENT OF PERFORMANCE
The park caters for use by increased resident and workforce populations without compromise of park values	<ul style="list-style-type: none"> ▪ Opportunities to increase passive recreational area of park are investigated and maximised (eg removal of northern bowling green (done), relocation of tennis courts to alternative site) ▪ Park is conserved primarily as open grassed area with trees – further “over-development” (issue?) of park through additional (new) facilities (being what?) to be avoided 	<p>Medium</p> <p>High</p>	<ul style="list-style-type: none"> ▪ Passive recreational space increased • Passive recreational grassed area does not decrease
Complimentary uses to community / family recreational use be considered where compatible with other park values and performance targets	<ul style="list-style-type: none"> ▪ Review opportunities for provision of café facilities – adjoining play facilities through potential provision of Café use as adaptive re-use of former Bowling Club building (refer table 5.4 	High	<ul style="list-style-type: none"> ▪ Café, kiosk or restaurant facilities provided to compliment other park use and values without impact on other park values

Table 5.4 Value: Social opportunities

Maximise opportunities for social interaction in a relaxed and friendly environment within the park.

PERFORMANCE TARGETS	MEANS TO ACHIEVE	PRIORITY	ASSESSMENT OF PERFORMANCE
Opportunities for informal group activities are provided for in the park.	<ul style="list-style-type: none"> ▪ Locate groups of seats facing each other. ▪ Provide covered picnic tables. 	Medium Medium	<ul style="list-style-type: none"> ▪ Seats installed. ▪ Covered picnic table provided.
The park is used for annual, one-off community and private events in accordance with licence agreements.	<ul style="list-style-type: none"> • Assess applications for use of the park for community and private events consistent with this Plan of Management. • Ensure compliance of event organisers with terms and conditions of licence agreements. 	Ongoing Ongoing	<ul style="list-style-type: none"> ▪ Successful community and private events held in the park with no complaints from other park users.
Potential role of former Bowling Club building is optimised to meet community needs compatible with park values and performance targets	<ul style="list-style-type: none"> • Investigate use of former club building for child care centre, community hall and possibly a food and beverage facility. • Investigate alternative sites and means of addressing need. • Implement and manage use. 	High	<ul style="list-style-type: none"> ▪ Community need for public facilities (e.g. child care facilities) is met.

Table 5.5 Value: Accessibility

Ensure convenient access to and within the park for all sections of the community			
PERFORMANCE TARGETS	MEANS TO ACHIEVE	PRIORITY	ASSESSMENT OF PERFORMANCE
Provide attractive and welcoming entrances to the park.	<ul style="list-style-type: none"> ▪ Upgrade the main new point at Park Avenue/Burwood Road with appropriate signage, planting and hardscape treatments. ▪ Landscape two new minor entries on Burwood Road and Park Road to create small discrete entry spaces. ▪ Upgrade existing park entries with landscape treatments. 	Medium	<ul style="list-style-type: none"> ▪ Entry point constructed/landscaped
		Medium	<ul style="list-style-type: none"> ▪ Landscaping installed.
		Medium	<ul style="list-style-type: none"> ▪ Landscaping installed.
Provide accessible parking for people with disabilities.	<ul style="list-style-type: none"> ▪ Provide disabled parking at Comer Street and Park Avenue. 	High	<ul style="list-style-type: none"> ▪ Disabled parking installed.
Ensure access for people with disabilities to all facilities and areas within the park.	<ul style="list-style-type: none"> ▪ Ensure the requirements of the Disability Discrimination Act and Council's Access Action Plan and Access Policy are met in the detailed design of the park. ▪ Provide pram/ wheelchair ramps to kerbs at all entry points to the park. ▪ Upgrade pathways to remove kerbs so lawn areas are accessible. 	Ongoing	<ul style="list-style-type: none"> ▪ The requirements of the Disability Discrimination Act and Council's Access Action Plan and Policy are met.
		High	<ul style="list-style-type: none"> ▪ Wheelchair/ pram ramps installed.
		High	<ul style="list-style-type: none"> ▪ Pathways upgraded.
Encourage walking or cycling as the primary means of travelling to the park.	<ul style="list-style-type: none"> ▪ Ensure the park is well signposted from Burwood Road. ▪ Liaise with City Rail to install directional signs or maps at Burwood railway station. ▪ Install new bicycle racks at key points eg. Children's playground, tennis courts, playing fields etc. 	Medium	<ul style="list-style-type: none"> ▪ Directional sign installed at Burwood Road.
		Low	<ul style="list-style-type: none"> ▪ Directional signs or maps installed at or near Burwood station.
		Medium	<ul style="list-style-type: none"> ▪ Bicycle racks installed.

6.0 IMPLEMENTATION AND REVIEW

6.1 Landscape Masterplan

The Landscape Masterplan (**Figure 5.1**) has been developed to illustrate the works and improvements to Burwood Park that are required to address key management issues and objectives for the park.

It is intended that the Masterplan be interpreted with some degree of flexibility to accommodate changing needs and pressures on the park over time, Council's budgets, and site-specific issues that may arise through detailed design of individual components of the Masterplan. However, the overall intent of the Masterplan drawings and the principles and concepts described above should be adhered to.

Priorities for implementation of the Landscape Masterplan are set out in the Action plans in **section 5.0**

6.2 Leases and licences

6.2.1 What are leases, licences and other estates?

The Crown Lands Act 1989 allows the reserve trust to grant leases, licences and other estates over the reserve. Leases and licences are a method of formalising the use of land and facilities. Leases and licences can be held by groups such as community organisations and schools, and by commercial organisations or individuals providing facilities and/or services for profit.

A lease will be typically required where exclusive use or control of all or part of Burwood Park is desirable for effective management. A lease may also be required due to the scale of investment in facilities, the necessity for security measures, or where the relationship between a major user and facilities in the park justifies such security of tenure.

Licences allow multiple and non-exclusive use of an area. A licence may be required where intermittent or short-term use or control of all or part of the park is proposed. A number of licences for different users can apply to the same area at the same time, provided there is no conflict of interest.

6.2.2 Existing leases, licences and other estates

There are no existing leases of the sections of Burwood Park covered by this Plan of Management. Any temporary licence issued by the trust before the adoption of this Plan of Management is hereby authorised.

6.2.3 Authorisation of future leases, licences and other estates

A Plan of Management should specify the leases, licences and other estates that are currently authorised or proposed within Burwood Park.

This plan of Management suggests two uses for the former Bowling Club and a cafe.

- Child care centre and community hall as an adaptive re-use of former Bowling Club building and / or
- Café, kiosk or restaurant facility in separate location for example near the children's play area or near the proposed community hall and childcare facility.

These uses would need to be acceptable under:

- i. The Crown Lands Act 1989.
- ii. Crown lands policy position on Food and Beverage Outlets on Crown Reserves.
- iii. The Environmental Planning & Assessment Act and any applicable Environmental Planning Instruments such as the Burwood Planning Scheme Ordinance.

Some key assessment criteria will include:

- The public purpose under the Crown Lands Act 1989. Recent amendments to the Crown Lands Act 1989 allow the Minister for Lands to consider an "additional purpose" within the framework of a Plan of Management. The Minister has been advised and concurred with the additional purpose of child care (including a commercially based operation or a subsidised or a not-for-profit operation) as well as the additional purpose of community hall in Burwood Park. Council will call for tenders or proposals in regard to a commercial lease for a child care centre.
- Food and Beverage Outlets on Crown Reserves Policy. Any lease or licence for food and beverage outlets in the park must that comply with the public purpose of the reserve and must cater for the general public rather than an exclusive group. Food and beverage outlets may not be established for special interest groups or used for functions. The reserve trust will call for expressions of interest in regard to this type of facility in Burwood Park.

Terms and conditions of a lease, licence or other estate should generally reflect the interests of Council and the public, and ensure proper management and maintenance.

Under these conditions, this Plan of Management expressly authorises the granting of short-term licences that fall within the following categories: markets; concerts; delivering a public address; commercial photographic sessions; picnics and private celebrations such as weddings and family gatherings; filming for cinema and television; and community, educational and/or sporting activities/uses for single one-off events.

Council must take into consideration the following matters in deciding to grant such a licence:

- Whether the use/activity is in the public interest.
- Whether the use/activity would not cause any significant detrimental impact on the park or on the local community.
- No permanent buildings or structures may be erected.

6.2.4 Section 112 (7) of the Crown Lands Act 1989

If the plan of management is adopted by the Minister and the plan authorises the reserve to be used for an additional purpose, this plan must address the following matters under s 112 (7) of the Crown Lands Act 1989:-

- (a) The condition of the reserve. Burwood Park is in a high grade condition. It is maintained by Burwood Council for the community and continually improved. The reserve is a land mark in the local and wider areas. Recent improvements include new lighting and security measures as already outlined earlier. Existing facilities include public toilets, tennis courts and the former bowling club. There are also numerous paths, children's play equipment and extensive landscaping. The former bowling club building is undergoing refurbishment in anticipation of the additional purposes.
- (b) The existing use of the reserve. The reserve is primarily used as public open space. This will not change. Recreational facilities include walking paths, public toilets, tennis courts and children's play equipment. As mentioned the former bowling club will be used for the additional purpose sought under this plan of management being a child care centre and community hall.
- (c) The nature and scale of the proposed additional purpose. The reserve will be used for the additional purpose of child care centre and community hall . In terms of scale it is proposed to accommodate the child care component and community hall within the confines of the former bowling club building and grounds. It should be noted that the former southern bowling green has already been returned to the park as landscaped area over 2003/04. This returned an additional area of approximately 2000m² directly back to the public for recreational purposes.
- (d) The nature, scale and terms of any lease concerning the additional purpose. Similarly, the nature of any lease or interest is yet to be defined but subject to the limitations of the Crown Lands Act 1989. It is not crucial to define these terms at this point.
- (e) Any submissions to the draft plan following consultation. On conclusion of the statutory advertising period, one comment was received. This comment was from the Burwood and District Historical Society. The Society supported the adoption of the Plan of Management with further suggestions as to certain matters which are related to the future upgrade and enhancement of the park. These comments will be taken into consideration in annual management plans for the reserve.

6.3 Implementation

All proposed development and building works consistent with the values, desired outcomes, strategies and actions in this Plan of Management (excluding activities which are permitted without development consent) are be subject to normal development assessment process in accordance with the Environmental Planning and Assessment Act, 1979.

6.4 Review

This Plan of Management should be reviewed every five years, and updated as necessary according to changing circumstances and to reflect changing community and Council priorities and issues. Review of this Plan of Management should also take into account the outcomes of concurrent reviews of open space and recreation planning documents, and the Section 94 Contributions Plan.

The Action Plan tables have a shorter life and therefore require more frequent reviews and updating. The Action Plan tables should be reviewed and revised annually in accordance with Council's budgets and changing priorities.

7.0 REFERENCES

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8.0 APPENDICES

8.1 Appendix: Study Process

Stage 1: Review of Burwood Park

Site Analysis

This stage included a detailed site analysis of Burwood Park, including investigation and review of the:

- Physical description of the site, including topography, soils and drainage.
- Existing vegetation.
- Access, circulation and linkages within and beyond the site.
- Historical, heritage and contextual links.
- Relevant site services and conditions information.
- Survey existing buildings and structures and recommend management options.

Facilities Review

Guy Sturt & Associates (GSA) carried out a full study of Burwood Park detailing the existing facilities at the park. This included an agreed simple condition rating system was used and is included as Appendix 8.7.

It includes condition ratings for all the recreational assets within the park including play facilities, tennis courts, ponds, tables, seats, bins etc, with general commentary including the use of the asset, its location and its overall condition and use.

Literature Review & Reports

- Brief Heritage report based on observation and published record. (Refer Appendix 8.4)
- Brief Aboriginal heritage study based on published record (Refer Appendix 8.3)
- Brief Flora and Fauna report (Refer Appendix 8.5)
- Arborist's report (Refer Appendix 8.6)

Stage 2: Design Review

Community Consultation

Guy Sturt & Associates reviewed consultation events over the previous five years. The seventeen consultation reports and events highlight the extensive & comprehensive consultation to date (Refer Appendix 8.1).

The preliminary draft concept plans tabled by GSA were developed from this information collected during these various consultation processes.

The draft concept plan will then be displayed for public comment, along with the Plan of Management, where further community input can be received.

Sketch Concepts

GSA provided the Council with 3 alternative plans for the design of Burwood Park. These designs demonstrated the design options for the park, outlining the merits and focus of each proposal.

GSA prepared a program for the staged implementation of the works including budget estimates.

GSA prepared an exhibition plan of the preferred option.

8.2 Appendix: Consultation Report

Prior to 1998

Draft Plan of Management 1996

- Historical Society - detailed response to POM.
- No information on consultation process found.

Commencement of preparation of Plan of Management - 1997

- No information on consultation process found

Burwood Integrated Town Centre Strategy 1997

- Two public workshops held.

1998

Youth, Crime & Safety in Burwood, Burwood Council - Community Services Plan

Thursday Night Basketball

- Consultation with local young people
- Advertising flyers and radio
- Burwood PCYC
- The Weldon Centre

Recreation Needs in the Burwood CBD – Burwood Council Community Services Division

- Council Engaged Consultants, Theory & Practice
- Face to face interviews with local stakeholders (11)

1999

Identifying Recreation Needs, Examining Community Perceptions

- Focus group discussions with 25 groups

Burwood Access Committee – detailed documentation and analysis of Burwood Park (date unknown)

- No information on consultation process found

Burwood Access Committee – Management Plan for Parks (date unknown) Includes comments on Burwood Park, response to exhibition of plans of management and site inspection of Park.

Burwood Park - Results of Recent Needs Study – Process for preparation of Draft Plan of Management – Theory & Practice

- Consultation with park users, community & stakeholders
- Interviews with Historical Society
- Interviews with Burwood Chamber of Commerce
- Interviews with Burwood Police
- Interview with Burwood Council Staff
- Flyers to 24 stakeholder groups
- 11 key stakeholder groups consulted
- Focus group discussions – 3 held, one on site
- Focus group mailing list, poster displays & letterbox drops used to inform participants

Crime Risk Assessment of Burwood Park – coordinated by Burwood Police

- No information on consultation process found
- Theory & Practice involved in discussions

Playgrounds in Burwood Report – date & source unknown

- No information on consultation process found

2000**Bowling Club redevelopment**

- Expressions of interest sought, November 2000
- Letters sent to interested organisations
- 3 submissions received

The Burwood Council Recreation Study

- Engage consultants – HM Leisure Planning & Cloustons

2001**Off-leash area**, advertised September 2001**PCYC / Bowling club redevelopment** – Press release June 2001

- No information on consultation process found

The Burwood Council Recreation Study - HM Leisure Planning & Cloustons

- General press release
- Survey of 200 sporting, recreation, schools community groups, 24 responses
- Public Meeting – 40 people attending, discussions included Burwood Park
- “Walk in the Park” - 2 people in Burwood Park
- Interview with key service groups and recreation providers, discussions included Burwood Park
- Focus group meetings with schools, sport groups, Woodstock, general community
- Random survey of 450 Burwood residents – 214 responses, 82% support for new recreation initiatives in Burwood Park.

Public exhibition and consultation of Draft recreation policy – Burwood Council, June 2001

- Council meeting
- Public exhibition
- Notices in local papers, newsletter, flyers on noticeboards
- Public consultation meeting – 15 people attended, Burwood Park was discussed, including pond, ibis, lighting, safety, major events, toilet block, skateboarding, PCYC.
- Nine submissions received, including specific mentions of Burwood Park
 - Burwood & District Historical Society
 - Burwood Community Voice
- Report on Public Meeting by Theory & Practice

2002**Multi-purpose youth space for Burwood** – March 2002

- Organised by Council Youth Officer, PCYC & Theory & Practice
- Consultation with Young People
- 6 schools
- 3 youth organizations
- 1000 postcards distributed, 489 returned.

Burwood Park Plan of Management – Guy Sturt & Associates

- Consultation Questionnaire developed in conjunction with Council for distribution at Burwood Festival
- GSA staff manned Council stall at Festival to provide information and distribute questionnaires.
- 25 flyers distributed to those attending who were willing to answer, 11 were returned

- Flyers distributed to those community groups at Festival who were willing to accept them.
 - Question Sheet (4 pages in total) as requested by Council was seen to be too long, many people did not want to take the time to fill in the question sheet.
- Interviews with attendees
 - 10 residents or family groups discussed options for the Park
 - Responses included questions on the results of previous consultations, maintenance, vandalism, security and play facilities.

8.3 Appendix: Aboriginal Heritage Review

8.4 Appendix: European Heritage Review

8.5 Appendix: Flora & Fauna Report

8.6 Appendix: Arborist's Report

8.7 Appendix: Facilities Condition Report